

(Revised 7/24/2002)

To request a Time Extension (TE) or Alternative Diversion Requirement (ADR), please complete and sign this request sheet and return it to your Office of Local Assistance (OLA) representative at the address below, along with any additional information requested by OLA staff. When all documentation has been received, your OLA representative will work with you to prepare for your appearance before the Board. If you have any questions about this process, please call (916) 341-6199 to be connected to your OLA representative.

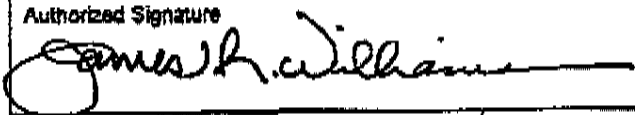
Mail completed documents to:

California Integrated Waste Management Board
Office of Local Assistance, (MS 25)
1001 I Street
PO Box 4025
Sacramento CA 95812-4025

General Instructions:

For a Time Extension complete Sections I, II, III-A, IV-A, and V.

For an Alternative Diversion Requirement complete Sections I, II, III-B, IV-B and V.

Section I: Jurisdiction Information and Certification <i>All respondents must complete this section.</i>			
I certify under penalty of perjury that the information in this document is true and correct to the best of my knowledge, and that I am authorized to make this certification on behalf of:			
Jurisdiction Name Lancaster		County Los Angeles	
Authorized Signature 		Title Director of Public Works	
Type/Print Name of Person Signing James R. Williams	Date September 27, 2004	Phone (661) 723-6044	
Person Completing This Form (please print or type) Richard M. Long		Title Management Analyst II	
Phone (661) 723-6224	E-mail Address rlong@cityoflancasterca.org	Fax (661) 723-6222	
Mailing Address 46008 N. 7 th Street W.	City Lancaster	State CA	ZIP Code 93534

Section II—Cover Sheet

This cover sheet is to be completed for each Time Extension (TE) or Alternative Diversion Requirement (ADR) requested.

1. Eligibility

Has your jurisdiction filed its Source Reduction and Recycling Element, Household Hazardous Waste Element, and Nondisposal Facility Element with the Board (must have been filed by July 1, 1998 if you are requesting an ADR)?

☐ No. If no, stop; not eligible for a TE or ADR.

☒ Yes. If yes, then eligible for a TE or ADR.

2. Specific Request and Length of Request

Please specify the request desired.

☒ **Time Extension Request**

Specific years requested 2004, 2005

Is this a second request? ☒ No ☐ Yes Specific years requested.
(**Note:** Requests for an additional extension will need to address why the jurisdiction's efforts to meet the 50% goal by the end of the first extension were not successful.)

☐ **Alternative Diversion Requirement Request (*Not allowed for Regional Agencies*).**

Specific ADR requested %, for the years .

Is this a second ADR request? ☐ No ☐ Yes Specific ADR requested %, for the years

(**Note:** Requests for an additional ADR will need to address why the jurisdiction's efforts to meet 50% by the end of the first ADR period were not successful.)

Note: Extensions may be requested anytime by a jurisdiction, but will only be effective in the years from January 1, 2000 to January 1, 2006. An original request for a TE/ADR may be granted for any period up to three years and subsequent requests for TE/ADR may extend the original request or be based on new circumstances but the total number of years for all requests cannot total more than five years or extend beyond January 1, 2006.

Section IIIA—TIME EXTENSION

Within this section, discuss your jurisdiction's progress in implementing diversion programs that were planned to achieve 50%. Provide any additional information that demonstrates "good faith effort." The CIWMB shall determine your jurisdiction's progress in demonstrating "good faith effort" towards complying with AB 939. Note: The answers to each question should be comprehensive and provide specific details regarding the jurisdiction's situation.

Attach additional sheets if necessary—please reference each response to the appropriate cell number (e.g., IIIA-1).

- 1. Why does your jurisdiction need more time to meet the 50% goal? Describe why SRRE selected programs did not achieve 50% diversion. Identify barriers to meeting the 50% goal and briefly indicate how they will be overcome.**

The City of Lancaster has historically had a diversion rate of greater than 50 percent. In the year 2001, the rate dropped to 48 percent. City and Board staff agreed to wait until 2002 to determine if this was just an anomaly in disposal and/or adjustment factors. In 2002, the diversion rate dropped even lower, to 41 percent. At that time, the City and Board staff took a closer look at the disposal and diversion numbers available. It was determined that there were not any disposal modifications that could be readily and/or easily made.

Through analysis of the diversion numbers provided by the franchised hauler, it became evident that additional diversion could be captured from the residential curbside recycling program and the commercial on-site collection program. Although these programs have been in place for many years, further analysis of the data indicated that improvements to education and outreach efforts may decrease contamination and increase participation in these programs. Additionally, the City has recently improved its outreach efforts to contractors applying for building and demolition permits to divert construction and demolition waste from the landfill. The City would like additional time to further develop and implement the programs.

Barriers encountered by the City in efforts to continue to meet the 50 percent diversion goal include:

- a. Over the past three years, the economic growth trends in the Antelope Valley have had a significant effect on the City of Lancaster's disposal and diversion rate. Approximately 3 years ago, the City of Palmdale (5 miles to the south) constructed a regional mall and since has facilitated the development of the ancillary businesses that tend to follow such a development. As a result, the sales tax revenue for both cities have trended in opposite directions. As a function of the diversion rate calculation, this has allowed the City of Palmdale to show significant increase in their diversion rate while the City of Lancaster has just recently started to decline. It could be shown that the discretionary spending of Lancaster has kept pace, if not increased, with pre-2000 rates but this spending is now taking place in another jurisdiction.
- b. Believing that it was achieving 50 percent diversion, the City did not monitor the franchise hauler reports to determine hauler performance. Through the Time Extension process, the City will review reports on a monthly or quarterly basis.
- c. There are approximately 10,500 people who reside in Lancaster and commute to Edwards AFB in Kern County on a daily basis. This has a significant impact on our employment base, which is variable in the Adjustment Method.

Overcoming barriers:

- a. The City will encourage residents to be responsible for the waste that they bring back to the community from other jurisdictions and divert waste when possible. The City will develop a mandatory commercial diversion ordinance and work with its franchise hauler to develop programs commercial businesses can actively participate in.
- b. Through the Time Extension process, the City will review reports on a monthly or quarterly basis to determine what portion of the waste stream that the hauler controls is being diverted, the amount of contamination, and encourage the hauler to connect businesses with third-party recyclers if the hauler is unable to collect a certain commodity.
- c. The City will attempt to investigate sources for local employment numbers rather than depending on the County for the data.

2. Why does your jurisdiction need the amount of time requested? Describe any relevant circumstances in the jurisdiction that contribute to the need for a Time Extension.

The City of Lancaster has requested a time extension for the remainder of 2004 and the year 2005. The SB1066 Time Extension is currently only effective until January 1, 2006. The City has written the Time Extension application to fit within the one year time period. However, in most likelihood, this will be a two-year process minimum. This time will be used to improve education and outreach efforts to the residential and commercial sectors. Recycling specialists will perform on-site technical assistance to assist businesses in developing a waste reduction program that suits their needs. The City will need this time to continue development of a C&D Recycling policy, including training for City staff and outreach efforts to contractors undertaking public and private projects.

3. Describe your jurisdiction's Good Faith Efforts to implement the programs in its SRRE.

The City of Lancaster has implemented a curbside commingled recycling program, providing 64-gallon automated carts to residents. Additionally, green waste is collected in 64-gallon containers. The green waste collected is used at the City's landfill as alternative daily cover. The City has worked with its departments to reduce C&D waste from City projects, and has recently started an outreach program to provide information to private contractors regarding the benefits of reducing C&D debris. The City provides waste diversion information to residents on its website and through an annual mailer. The City has an office paper recycling program, and buys recycled-content office supplies when economically feasible (ex. recycled content paper, re-refined oil, etc.)

4. Provide any additional relevant information that supports the request.

The City of Lancaster has been approved in all the forgoing biennial reviews and have been approved on good faith effort up to CY 2002. No additional programs from our SRRE were implemented or dropped during this period while still experiencing an 8% drop in diversion. The City did receive a bump in diversion in 2000 as a result of the "LA Fix" adjustment. Albeit, the "Fix" reconciled the DRS disposal tonnage but made no accounting for any increases in diversion.

As stated earlier, the northern portion of Los Angeles County has experienced an enormous boom in development. The level of development and redevelopment has increased the level of disposal. Established markets for these materials are not financially competitive with the established refuse rates thus providing no incentive to the developer to assume the additional time and burden of recycling, especially in a buyers market where the nominal price difference can be passed on to the consumer and still maintain an acceptable profit margin. Increased sustained construction activities are reflected in disposal data, but are not reflected by the factors used in the Adjustment Method.

There does exist some third party recycling efforts within this market which are not currently tracked by either the City or the Waste Board. The only option for accounting for this diversion would be to embark on the process of re-establishing the baseline. This is a costly venture, specifically at a time when the State financial woes hold more money back from local jurisdictions, especially when the outcome of such a study is uncertain.

Section IIIB—ALTERNATIVE DIVERSION REQUIREMENT

Within this section, discuss your jurisdiction's progress in implementing diversion programs that were planned to achieve 50%. Provide any additional information that demonstrates "good faith effort." The CIWMB shall determine your jurisdiction's efforts in demonstrating "good faith effort" towards complying with AB 939. Note: The answers to each question should be comprehensive and provide specific details regarding the jurisdiction's situation.

Attach additional sheets if necessary—please reference each response to the appropriate cell number (e.g., IIIB-1.).

1. Why does your jurisdiction need an Alternative Diversion Requirement? Describe why SRRE selected programs did not achieve 50% diversion. Identify barriers to meeting the 50% goal and briefly indicate how they will be overcome.

N/A

2. Why is your jurisdiction requesting an Alternative Diversion Requirement in lieu of a Time Extension?

N/A

3. Describe your jurisdiction's Good Faith Efforts to implement the programs in its SRRE.

N/A

4. Describe any relevant circumstances in the jurisdiction that contribute to the need for an ADR. Provide any relevant information that supports the request.

N/A

Section IV A—PLAN OF CORRECTION

A Plan of Correction is required by PRC Section 41820(a)(6)(B). The plan is fundamentally a description of the actions the jurisdiction will take to meet the 50% goal by the expiration of the Time Extension.

Attach additional sheets if necessary.

Residential %		40	Non-residential %		60
PROGRAM TYPE Please use the Board's Program Types. The Program Glossary is online at: www.ciwmb.ca.gov/ LGCentral/PARIS/Codes/ Reduce.htm	NEW or EXPAND	DESCRIPTION OF PROGRAM	FUNDING SOURCE	DATE FULLY COMPLETED	ESTIMATED PERCENT DIVERSION
2000-RC-CRB	Expand	The franchise waste hauler will emboss recycling and green waste program information on the lids of all new containers procured. New subscribers and those that receive cart replacements will receive the embossed carts. The City will investigate the possibility of establishing fines for excessive recycling container contamination to work in conjunction with the hauler's "red tag" program.	Franchise fees	December 31, 2005	2%
6010-PI-EIN	New	The City will work with the franchise waste hauler to establish recycling incentives in the residential (and commercial) rate structures. At this time, multiple cart (bin) rates in the residential price structure are discounted according to the number of additional carts ordered (frequency of collection). The City will establish a flat rate for refuse containers to encourage recycling. Based on the implementation of this plan, the City will consider entering into an agreement with the franchised waste hauler to implement a variable can rate in the residential sector, and decrease the base recycling rate in the commercial sector to offset the increase in refuse rates and ensure the franchise agreement remains whole.	Service fees	December 31, 2005	2%

2030-RC-OSP	Expand	<p>City staff will recommend City Council approve a mandatory recycling ordinance for the commercial sector and re-adjust the franchise agreement service rates for refuse collection to cover the increased costs. The City and franchise waste hauler will consider the best method for citywide rollout of the modified commercial sector recycling program. Considerations include roll out to largest generators first, or roll out to specific communities.</p> <p>Recycling specialists will provide on-site audits to identify potential waste reduction and recycling programs and coordinate the implementation of commercial recycling programs with the franchise hauler. The franchise hauler will work to make connections between businesses and third party recyclers for materials not collected by the franchise hauler. The City and/or the franchise waste hauler will conduct a minimum of 50 on-site business assistance audits per year. The City will target the largest generators first.</p> <p>All new businesses will be required to file a "Waste Reduction and Recycling Plan" and have the plan approved by Public Works as a condition of their Business License or Conditional Use Permit. Free technical assistance will be provided by the Public Works Department in developing the required plan. City will ensure that adequate space for recycling containers is provided with each new commercial development.</p>	Service fees; license fees	December 31, 2005	3%
4060-SP-CAR	Expand	The City will work to ensure that construction and demolition materials from both public and private projects are reduced and recycled to the maximum extent feasible. The City of Lancaster has a C&D policy in place. The Public Works Department will work with the franchise hauler to provide source-separated collection bins to each construction and demolition contractor. City will provide technical assistance to contractors to assist in the tracking/documentation of their recycling effort. The City will track and document diversion from City capital projects.	Franchise fees	December 31, 2005	3%
7040-FR-ADC	Expand	<p>The City will implement a street sweeping diversion program. The City will work with the hauler to determine the best method for handling loads to reduce contamination so that the material may be used for Alternative Daily Cover (ADC) or Beneficial Reuse depending on implementation costs. Consider implementing selective street sweeping routes to ensure cleaner loads for use as ADC, and consider Best Management Practices that can be implemented to decontaminate the loads to a level acceptable for use as ADC.</p> <p>The City will also look for diversion opportunities, possibly for use as ADC, for diverting leaves from the waste stream from October through December. Other options for material include composting, biomass, or a waste-to-energy facility.</p>	Franchise fees	December 31, 2005	<1%
2060-RC-GOV	Expand	<p>The City will expand its office paper recycling program to all City facilities by the end of 2004.</p> <p>The City will continue to expand its recycling program for City-owned recreational facilities. Two parks have been outfitted with recycling/refuse cluster units. The City will install recycling units at an additional 3 parks by the end of 2005, with the remaining 11 City parks completed by the end of 2007.</p>	City	December 31, 2005	<1%
Total Estimated Diversion Percent From New and/or Expanded Programs					10%
Current Diversion Rate Percent From Latest Annual Report					41%

		Total Planned Diversion Percent Estimated	51%
PROGRAMS SUPPORTING DIVERSION ACTIVITIES			
PROGRAM TYPE	NEW or EXPANDED	DESCRIPTION OF PROGRAM	DATE FULLY COMPLETED
5010-ED-PRN	Expand	Residential Service Guidelines will be sent to residents twice per year (currently sent one time per year). The franchise waste hauler will also provide education and outreach materials to new home buyers regarding the City's curbside recycling and greenwaste programs. The program will be tied to the distribution of carts to new home owners. The City will utilize technical assistance materials developed by the County of Los Angeles Smart Business Program, the City of Lancaster, and the franchise hauler during technical audits.	Ongoing
5010-ED-OUT	Expand	<p>The City and franchise waste hauler will present seminars to homeowner associations and other neighborhood organizations to highlight the benefits of recycling.</p> <p>An education and outreach program will accompany the roll-out of the mandatory commercial sector recycling program. The City will expand the business technical assistance program to encourage implementation of waste reduction and recycling programs in the Commercial and Industrial sectors. The City and franchise waste hauler will provide speakers to the Chamber of Commerce, Board of Trade, Rotary Clubs, and other service clubs to promote recycling.</p>	December 31, 2005
8000-TR-WTE	New	As a contingency program, the City will consider sending waste from the residential sector to a waste-to-energy facility.	Contingency

Section IV B—GOAL ACHIEVEMENT

Goal Achievement describes the activities the jurisdiction will use to achieve the ADR.

Attach additional sheets if necessary..

Residential %			Non-residential %		
PROGRAM TYPE	NEW or EXPAND	DESCRIPTION OF PROGRAM	FUNDING SOURCE	DATE FULLY COMPLETED	ESTIMATED PERCENT DIVERSION
Please use the Board's Program Types. The Program Glossary is online at: www.ciwmb.ca.gov/LG/Central/PARIS/Codes/Reduce.htm					
		Total Estimated Diversion Percent From New and/or Expanded Programs			
		Current Diversion Rate Percent From Latest Annual Report			
		Total Planned Diversion Percent Estimated			

PROGRAMS SUPPORTING DIVERSION ACTIVITIES

PROGRAM TYPE	NEW or EXPAND	DESCRIPTION OF PROGRAM	DATE FULLY COMPLETED

Section V – PARIS

Office of Local Assistance staff will be reviewing your Jurisdiction's Planning Annual Report Information System (PARIS) database printout as part of the evaluation of your request. Should the Jurisdiction have updates or revisions to the program implementation from the latest Annual Report submitted to the Board, please attach to the application the Jurisdiction's PARIS database printout showing updates or revisions.

Contact your Office of Local Assistance Representative at (916) 341-6199 for a copy of PARIS, or go to the Board's website at www.ciwmb.ca.gov/LGCentral/PARIS/.